

Staff Report to Council - for Direction

Title: Reserve and Reserve Funds Policy

From: Lynn Hatten, Acting Director of Corporate Services

Date: May 16, 2024

Staff Recommendation:

That the revised Reserves and Reserve Funds Policy be approved as presented.

That the transfers, closures, and naming modifications to the Reserves and Reserve Funds as detailed in this report be approved.

That the necessary by-laws be introduced to facilitate the implementation of the Reserve and Reserve Fund Policy as presented.

Report Summary:

The Reserves and Reserve Fund Policy applies to all Reserves and Reserve Funds established by the County of Bruce. The Policy was last updated in February of 2016. Revisions to the Policy are being recommended with the goal of building on the County's long-term financial foundation in line with its strategic goals and reducing our own red tape, while maintaining and improving the transparency and accountability in reporting reserve utilization.

In conjunction with the new policy, a restructuring of the reserves is recommended to simplify, and remove a number of reserves that are no longer required. In the new structure, each reserve or reserve fund will have an identified purpose, target balance, source of funding and typical use of the reserve.

The revised policy also includes a provision that allows year-end surpluses from capital projects to be transferred to the Departmental Capital Reserves to support progress towards meeting the County's Asset Management Plan objectives and requirements.

To facilitate the implementation of the attached revised Policy the following by-laws will be brought forward:

- A by-law to Adopt the Reserve and Reserve Fund Policy including the delegation of authority.
- A by-law to authorize year-end surpluses from select accounts or programs be transferred to the Departmental Reserves for specified purposes.
- Repeal the existing by-laws that created reserve or reserve funds that are no longer required.

 Establish reserve funds that currently exist but have not previously been authorized by-law; such as the Affordable Housing Program - Creation of New Units Reserve Fund; Museum - Expansion Reserve Fund; and Human Services - Affordable Housing Program-New Homeowners Program Reserve Fund.

This report highlights the key changes to the attached revised Reserve and Reserve Policy.

Background:

As identified in goal four of the County's Strategic Plan, to promote responsible growth, the County identified the need to update the existing reserve policy to include reserve balance targets based on the Asset Management Plan and industry best practices.

Key highlights of the revised Policy include:

Purpose - The Policy outlines purposes for which Reserve and Reserve Funds shall be established including but not limited to, adherence to statutory requirements, facilitation of long-term financial planning, and to help smooth tax rate impacts.

Reserves - Monies set aside by approval of Council and not restricted by legislation.

Reserve Funds - Monies set aside for a specific purpose as required by provincial legislation, a municipal by-law, or agreement. The Policy identifies two types: Discretionary Reserve Funds and Obligatory Reserve Funds.

The below chart summarizes the key functions of the Policy, and how they differ between Reserves, Discretionary Reserve Funds, and Obligatory Reserve Funds.

Function	Reserve	Discretionary Reserve Fund	Obligatory Reserve Fund
Establishment & Modification	Inclusion in Annual Budget or through Council Resolution	By-Law	Statutory Legislation or Legal Agreement
Intent	General Purpose	Specific Purpose	Required Purpose
Source of Funds	Budgeted Contributions or Variances	Budgeted Contribution or Variances	External Funding
Investment	Interest on Capital reserves only Interest on Operating reserves applied to TSR	Interest earned	Interest earned
Use of Funds	Budgeted or through Delegated Authority	Budgeted or through Delegated Authority	Per legal agreement or statutory requirements
Internal Lending	Permitted	Permitted	DC Interfund Lending only

Function	Reserve	Discretionary Reserve Fund	Obligatory Reserve Fund
Closure	By Resolution of Council at Treasurer Recommendation	Requires by-law be rescinded	When obligations have been met or funds returned
Financial Reporting	Surplus	Surplus	Deferred Revenue

Establishment - The Policy recommends that prior to establishing a new Discretionary Reserve or Reserve Fund, a financial plan be prepared that identifies the purpose of the reserve, provides target funding levels (where applicable), contribution sources, and proposed use.

Investment - Under the Policy, Reserve Funds can be invested for a term that will not exceed the expected date of need of the funds. Investments will be further governed by the County of Bruce's Investment Policy. The Policy also recommends that interest earned on Reserve Funds and Capital Reserves be calculated on individual balances and transferred to each specific Reserve or Reserve Fund, unless otherwise specified in the related by-law. As such, discretionary reserves (those that do not have a by-law) will not accumulate interest, rather, any remaining interest will be transferred to the County's Tax Stabilization Reserve.

Contributions and Withdrawals - The Policy notes that contributions to/withdrawals from Reserve and Reserve Funds must be approved by Council as part of the annual budget process, or specifically by resolution unless an exception applies. A new direction added to the Revised Policy is that year-end surpluses from capital projects will be transferred to the Departmental Capital Reserves to support progress towards meeting the County's Asset Management Plan objectives and requirements.

Borrowing - The Policy outlines several conditions that must be met to permit temporary borrowing from Reserves or Reserve Funds to cover a reserve short-term deficit, interim servicing requirements, or for internal financing.

Closure - The Policy outlines that Reserves or Reserve Funds identified for closure shall be reported to Council for review and approval and shall include recommendations regarding the allocation of any remaining fund balances.

Responsibilities - The Policy provides guidelines and conditions for the Treasurer, Directors, Senior Management, the CAO, and Council in the administration of the County's Reserves and Reserve Funds. The policy also provides reporting requirements for Reserves and Reserve Funds.

Delegation of Authority

The Policy includes a delegation of authority, giving the Treasurer authority for the reserves and reserve funds managed by the County. This management authority over the reserves and reserve funds can be delegated to a designate.

- The Treasurer has delegated authority to approve transfers from reserves or reserve funds, at their discretion, up to a maximum of \$25,000 or 1% of the budgeted capital cost, whichever is greater, in so far as the proposed use aligns with the intended purpose identified in the by-law or financial plan for the reserve or reserve fund. The Treasurer will take the reserve target and financial sustainability of the reserve into consideration when making the decision.
- Once County Council has approved the use of reserves in the annual budget the
 Treasurer has the delegated authority to reallocate the approved transfers from
 reserves between capital projects within the same program to the extent that the
 scope of the work to be completed has not been reduced in either project, the
 purpose of the identified reserve aligns with the project and the total reserve transfer
 does not exceed the approved budget.
- All uses of delegated authority under the above will be reported to Council quarterly.

<u>Transfers, Closing and Naming Modifications - Schedule B to Revised Policy</u>

The County's current reserve schedule contains 156 reserves and reserve funds. Several of these reserves that have been established over the years are similar in nature with minor variations. Also, there are numerous reserves that have been created where the purpose for which the reserve was created has now been accomplished and the reserve is deemed by staff to no longer be necessary, but funds are being held with no clear intention for utilization. As such, staff are recommending that these reserves be consolidated to simplify the management and presentation of reserves. The proposed transfers and consolidations are outlined in Appendix 1 of this report and will reduce the County's reserve and reserve fund count to 67, a 57% reduction.

Although for presentation these reserves will be consolidated, this does not restrict staff from maintaining additional breakdowns of these reserves for tracking and accounting purposes. An example, there are two general government funded reserves on the current reserve schedule that will now be consolidated and presented as one reserve named Non-Departmental - Government Funded Reserves, with specifics of each funding tracked within the singular reserve.

Policy Implementation

To implement the provisions of the revised Reserve and Reserve Policy the following by-laws will be required.

A by-law to adopt the Reserve and Reserve Fund Policy including the delegation of authority.

A by-law to authorize year-end surpluses from select accounts or programs be transferred to the Departmental Reserves for specified purposes.

By-laws are required to establish reserve funds. Staff are recommending that by-laws be introduced to establish reserve funds that currently exist but have not previously been authorized by-law; such as the Affordable Housing Program - Creation of New Units Reserve Fund; Museum - Community Wing Reserve Fund; Human Services - Affordable Housing Program- New Home Owners Program Reserve Fund.

A by-law to repeal the following list of by-laws to support the consolidation and remove reserves that are no longer applicable.

By-law No.	Name	Reason
1340	Reserve Fund under Section 316a of the	Intended purpose complete.
	Municipal Act	
1444	Bruce County Home Reserve Fund	Intended purpose complete.
1907	County Library Reserve Account	Intended purpose complete.
2269	Reserve fund (restructuring study)	Intended purpose complete.
2493	Bruce County Museum Heat Reserve Fund	Intended purpose complete.
2530	Library Bookmobile Reserve Fund (1980)	Capital Reserves to be
		Consolidated by Department.
2531	Highways - Campbell Bridge Replacement Reserve	Intended purpose complete.
2763	Brucelea Haven Home for the Aged	To be held as a Reserve.
	Reserve Fund	
2820	Bruce County Highways - Williscroft Bridge Replacement Reserve Fund	Intended purpose complete.
3752	Social Assistance Reserve Fund	Consolidated to departmental
		operating reserve.
4007	Reserve to Hold a Deposit from the Home	Intended purpose complete.
	& Community Support Services of Grey	
4081	Bruce	
4081	Reserve for any surplus funds at each year-end, a result of the Sale of County	Consolidated to divisional operating reserve.
	Forest Products	operating reserve.
4428	Reserve Fund for the Best Start Program	Consolidated to departmental
	_	operating reserve.
2012-036	Tax Stabilization Reserve	To be held as a Reserve.
2014-012	Bruce County Archives Krug Reserve Fund	No longer required.
2015-031	Acquisitions Reserve Fund	Consolidated to departmental
		operating reserve.
2020-071	Non-Departmental Facilities Reserve	To be held as a Reserve.
2021-002	Children's Activity Assistance Program	Consolidated to departmental
	Reserve	operating reserve.

Reserve and Reserve Fund Analysis 2023 Actual and 2024 Projection

Municipalities establish reserves according to the provisions of the Municipal Act. The establishment of certain reserve funds is instrumental in properly managing the finances of the corporation. The County of Bruce has established several reserves to assist with financial and cash management.

Included in Appendix 1 is a schedule of the County's Reserves and Reserve Funds showing the balances as of December 31, 2023 and the proposed consolidated balances as of December 31, 2023. The 2023 year-end reserve balance was \$42,625,431. This reflects an increase

from the December 31, 2022 year-end balance of \$37,691,012. Included in the 2023 balances are \$3,117,124 levy budget carryovers from 2023.

Appendix 2 includes the forecasted reserve balances as of December 31, 2024 of \$35,026,774. The forecast suggests that reserve balances will decrease \$7,598,657 in 2024 if all budgeted and carried over projects are completed. The targeted balance of reserves as presented in the Revised Policy is between \$49,815,000 and \$58,654,000. Staff will continue to recommend increasing budgeted contributions to reserves to continue to work towards targeted levels.

Delays to projects due to contractor shortages, material delays or other factors may cause budget dollars to be carried forward to 2025 and result in higher than anticipated 2024 year-end reserve balances as has been seen in the past few years. These additional funds would be earmarked for specific projects and thus should not be factored into future funding and spending decisions.

Financial/Staffing/Legal/IT Considerations:

Reserves and Reserve Funds are important long-term financial planning tools for municipalities and are used to set aside funds for a future purpose. Many of the reserves and reserve funds are included in the annual budget as a source of funding.

There are no staffing, legal or IT considerations.

Interdepartmental Consultation:

The Senior Management Team and impacted County staff have reviewed the proposed changes and provided feedback for incorporation in the revised policy and reserve structure.

Link to Strategic Goals and Objectives:

Growth and Innovation - Promote responsible growth

Link to Departmental Plan Goals and Objectives, if any:

The revised policy and structure specifically address the action item laid out in the Strategic Plan to update reserves policies to include targeted annual funding and balances based on the Asset Management Plan and industry best practices for the operating reserves.

Report Author:

Fallon Weber, Financial Analyst Lynn Hatten, Acting Director of Corporate Services

Departmental Approval:

Lynn Hatten, Acting Director of Corporate Services

Approved for Submission:

Sean Morphy, Deputy Chief Administrative Officer

Appendix 1:

The table below summarizes the current and proposed reserves and their balances at December 31, 2023.

Current Reserves	Proposed Reserves			
Capital Reserves & Reserve Funds:				
Computer Software	-			
Medical equipment -	40,618			
Other Operational	49,720	Brucelea Haven LTC - Capital Reserve	147,747	
Brucelea Operating Surplus	325			
LTC Interior Furnishings	57,084			
Office Furniture	2,527			
Financial Software	157,736	Corporate Services - Capital Reserve	169,000	
Office Equipment	8,737			
Computer Software	11,338			
Medical equipment -	89,289			
Other Operational	20,595	Gateway Haven LTC - Capital Reserve	121,222	
LTC Interior Furnishings	-			
Computer Software	226,752			
Office Furniture	2,850	Human Resources - Capital Reserve	229,603	
Other Computer Software	671,978			
Library Hardware	42,935	Information Technology - IT Capital		
Computer Hardware	682,640	Reserve	1,157,542	
Network Infrastructure	48,651			
Computer Software	10,749			
Other Operational Equipment	60,194		466.006	
Library Branch Locations	44,599	Library - Capital Reserve	166,336	
Vehicle Replacement	50,793			
Other Operational Equipment	3,653		28,479	
Office Furniture	8,505	Museum - Capital Reserve		
Vehicle Replacement	16,320			
Office Equipment	6,339			
Computer Software	87,468	Transportation & Environmental		
Computer Hardware	132,281	Services - Other Capital Reserve	303,207	
Operational Equipment	77,118			
Traffic Control Reserve	436,857			
Bridge Reserve	1,645,952	Transportation Services - Roads,		
Culvert Reserve	271,891	Bridges, Culverts, and Traffic Control Capital Reserve	7,416,747	
Paved Roads Capital -All Roads	5,062,047	Capital Neserve		
Trails Equipment	16,294	Environmental Services - Capital Reserve	16,294	
Computer Software Social Housing	1,659	Housing Facilities Conital Passaria	F 202 276	
Computer Hardware Social Housing	7,893	Housing Facilities - Capital Reserve	5,393,276	

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Paisley Sand Dome 9,691 Building Components 307,086 Social Housing Replacement Reserve (Stipulations Apply) 52,430 Departmental Specific Reserves & Reserve Funds: Brucelea Haven Estate Donation (Stipulations Apply) 3,604 Brucelea Haven General Donations (specific to the Home) 290,916 Brucelea Haven Donation for Staff 12,180 Brucelea Haven Resident Activities Donations (Program and Support) Specific to the Home Records Management 62,033 Real estate expenses 35,418 Indigenous Training 45,897 Downie Wenjack Project 16,062 Bruclea Haven Donation for Staff 200,209 Brucelea Haven LTC - Department Donations Reserve 200,209	Wiarton Sand Shed	23,690	•	545,354	
Social Housing Replacement Reserve (Stipulations Apply) Departmental Specific Reserves & Reserve Funds: Brucelea Haven Estate Donation (Stipulations Apply) Brucelea Haven General Donations (specific to the Home) Brucelea Haven Donation for Staff Brucelea Haven Resident Activities Donations (Program and Support) Specific to the Home Records Management Real estate expenses Downie Wenjack Project Serves & Reserve Funds: Brucelea Haven LTC - McIntosh Estate Donation Reserve Gordon Henry Amrell Trust Reserve 202,106 Brucelea Haven LTC - Department Donations Reserve Office of the CAO - Departmental Reserve 52,430	Paisley Sand Dome	9,691			
Stipulations Apply S2,430 Replacement Reserve S2,430	Building Components	307,086			
Brucelea Haven Estate Donation (Stipulations Apply) Brucelea Haven General Donations (specific to the Home) Brucelea Haven Donation for Staff Brucelea Haven Donation for Staff Brucelea Haven Resident Activities Donations (Program and Support) Specific to the Home Records Management Real estate expenses Indigenous Training Downie Wenjack Project Brucelea Haven LTC - Department Donations Reserve Brucelea Haven LTC - Department Donations Reserve Office of the CAO - Departmental Reserve 202,106 Office of the CAO - Departmental Reserve	· · · · · · · · · · · · · · · · · · ·	52,430	•	52,430	
(Stipulations Apply) Brucelea Haven General Donations (specific to the Home) Bruclea Haven Donation for Staff Brucelea Haven Resident Activities Donations (Program and Support) Specific to the Home Records Management Indigenous Training Donations (Project Activities Donations (Program and Support) Specific to the Home Real estate expenses Downie Wenjack Project Activities Donation Reserve Gordon Henry Amrell Trust Reserve Donations Reserve Brucelea Haven LTC - Department Donations Reserve Office of the CAO - Departmental Reserve 200,209		Funds:			
(specific to the Home) Bruclea Haven Donation for Staff Brucelea Haven Resident Activities Donations (Program and Support) Specific to the Home Records Management Real estate expenses Indigenous Training Downie Wenjack Project Specific to the Home 45,897 Downie Wenjack Project Downie Wenjack Project Prucelea Haven LTC - Department Donations Reserve 124,919 124,919 Office of the CAO - Departmental Reserve 200,209		3,604		3,604	
Bruclea Haven Donation for Staff Brucelea Haven Resident Activities Donations (Program and Support) Specific to the Home Records Management Real estate expenses Indigenous Training Downie Wenjack Project Brucelea Haven LTC - Department Donations Reserve Brucelea Haven LTC - Department Donations Reserve Office of the CAO - Departmental Reserve 200,209	Brucelea Haven General Donations	200.016	Gordon Henry Amrell Trust Reserve	202,106	
Brucelea Haven Resident Activities Donations (Program and Support) Specific to the Home Records Management Real estate expenses Indigenous Training Downie Wenjack Project Brucelea Haven LTC - Department Donations Reserve 124,919 Office of the CAO - Departmental Reserve 200,209	(specific to the Home)	290,916			
Brucelea Haven Resident Activities Donations (Program and Support) Specific to the Home Records Management Real estate expenses Indigenous Training Downie Wenjack Project Downie Wenjack Project Donations Reserve Donations Reserve Donations Reserve Donations Reserve Donations Reserve 124,919 Donations Reserve Donations Reserve Donations Reserve 23,929 Coffice of the CAO - Departmental Reserve	Bruclea Haven Donation for Staff	12,180	Brucelea Haven LTC - Department		
Records Management 62,033 Real estate expenses 35,418 Indigenous Training 45,897 Downie Wenjack Project 16,062 Records Management 62,033 Office of the CAO - Departmental Reserve 200,209	Donations (Program and Support)	23,929	•	124,919	
Real estate expenses35,418Indigenous Training45,897Downie Wenjack Project16,062 Office of the CAO - Departmental Reserve		62.033			
Indigenous Training 45,897 Downie Wenjack Project 16,062 Office of the CAO - Departmental Reserve					
Downie Wenjack Project 16,062	-		•	200.209	
		·	Reserve	200,209	
	Strategic Plan/Org review	40,799			

Current Reserves		Proposed Reserves		
Asset Mgmt Plan	45,091	Corporate Services - Departmental Reserve	45,091	
N/A	-	Employment Services – Performance Based Funds Reserve	-	
Gateway Haven General Donations (specific to the home)	37,581			
Gateway Haven Staff Donations - Training+other staff related	5,750	Gateway Haven LTC - Department Donations Reserve	74,477	
Gateway Haven Resident Activities Donations (Program and Support) Specific to the Home with stipulations	31,146	Donations reserve		
HR-Project reserve-Labelling	3,415			
HR-Project reserve-Job Evaluation	63,689	Human Resources - Departmental	124,596	
HR Project		Reserve	124,330	
HR-Project	57,491			
Employee Wellness	2,639	Human Resources - Employee Wellness Reserve	2,639	
Affordable Housing Program- Home Repair revolving (Stipulations Apply)	116,032	Human Services - Affordable Housing Program- Home Repair Revolving Reserve	116,032	
Affordable Housing Program - Creation of New Units	1,844,425	Human Services - Affordable Housing Program - Creation of New Units Reserve Fund	1,844,425	
CC Health and Safety Surplus	145,303			
Social Assistance Operating Surplus	48,472			
Child Care Activities Operating Surplus	37,668			
Community Participation	7,178	Human Services - Departmental	282,498	
Best Start Childcare Reserve (Stipulations Apply)	519	Reserve	202,430	
SH SM Project	4,707			
AHP and IAHP - Administration Funding	38,650			
Affordable Housing Program- New Home Owners Program (Stipulations Apply)	264,287	Human Services - Affordable Housing Program- New Home Owners Program Reserve Fund	264,287	
Information and Technology - Project Management Portal	3,501	Information Technology -	300,000	
Meeting rm modernization	-	Departmental Reserve	,	
Library Substainability/Strategic Plan	37,195			
Sale of Used Library Books	29,908			
Accessibility	242	2	407 15	
Community Access Project	4,817	Library - Departmental Reserve	485,432	
Library Tax Stabilization	397,400			
Literacy Program	15,683			

Current Reserves		Proposed Reserves			
Special One Time Funding	186				
Fundraising Project	49,254	Library - Department Donations	100.254		
General Branch Specific Donations	60,001	, Reserve	109,254		
Southampton Branch Donation Bylaw 3346 (Stipulations Attached)	92,528	Library - Southampton Branch Reserve Fund	92,528		
Dorell Young (Stipulations Attached)	92,500	Reserve Fund in Memory of Dorrell Young	92,500		
First Nations Exhibit	6,042	Museum - First Nations Exhibit Reserve	6,042		
Computer Software	10,695	Marana Barantus antal			
Acquisition for Collections	3,638	Museum - Departmental Reserve	14,471		
Log Home Repairs	138	Reserve			
Community Wing	86,024	Museum - Expansion Reserve Fund	86,024		
Marine Gallery Campaign (Stipulations Apply)	1,856	Museum - Department Donations Reserve	7,914		
General Donations (Specific to Museum)	32,264		26.206		
Discovery description of the control	F 270	Museum - Shilling Reserve Fund	26,206		
Planning Legal	5,270	Planning - Legal Reserve	5,270		
Spruce the Bruce	37,283	Economic Development - Spruce the Bruce Reserve Fund	37,283		
GPS	54,500				
Computer Software	38,229				
Official Plan Updates and Site Guidelines	94,588	Planning - Departmental	203,813		
Lear Project	597	Reserve			
Growth management study/community Dev/Bus to Bruce	15,900				
Water Resource Grants - Economic Development	5,943				
Growth management study/community Dev/Bus to Bruce	153,687				
WEB SITE ICCI	5,999				
Branding	13,662	Economic Development -	240.070		
Rural Economic Development Program	8,373	Departmental Reserve	219,970		
Prov RED program	1,050				
Regional Economic Development Coordinator Contract Position	29,673				
Signage	1,582				
MAP Book	-				
Paramedic Services	836,320	Paramedic Services - Departmental Reserve	836,320		
Bike Master Plan	7,331				
Sign Project	40,636	Transportation Services -	405,439		
Transit	107,953	Departmental Reserve	ŕ		

Current Reserves		Proposed Reserves				
County Sustainability Plan	53,977					
Road Condition Assessment	52,667					
Transportation Operating Surplus	142,875					
County Road West Road	-					
26B Road	-					
Drainage	285,558	Transportation & Environmental Services - Municipal Drainage Reserve	285,558			
Waste Management Future Planning - Reserve Fund	1,056,894	Waste Management Future Planning Reserve Fund	1,056,894			
Emerald Ash Bore	18,324					
Brant Tract Shed/Forest Management Plan	19,396					
Sale of Forest Product	134,989	Environmental Services -	588,762			
Waste Management	198,265	Departmental Reserve	·			
CN Corridor	202,859					
Lindsay Trail	14,930					
County Reforestation - Reserve Fund Funds (Stipulations Apply)	61,108	Transportation & Environmental Services - County Reforestation Reserve Fund	61,108			
County Hospital Reserve Fund	-	Health Care Reserve Fund	-			
Government Funded Reserves & Reserve I	Funds:					
Provincial subsidy	422,333	Non-Departmental - Government	1,260,628			
Safe Restart	838,296	Funded Reserves	1,200,028			
Canada Community Building Fund (former Federal Gas Tax Reserve Fund)	154,727	Canada Community Building Fund (former Federal Gas Tax Reserve Fund)	154,727			
Stabilization Reserves & Reserve Funds:						
SWIFT	8,414	Tay Stabilization Decomes	4 460 422			
Tax Stabilization	4,461,018	Tax Stabilization Reserve	4,469,433			
Non-Profit Housing Providers Subsidy Surplus	343,340	Non-Profit Housing Providers Subsidy Reserve	343,340			
Insurance	162,970	County Insurance & Legal Reserve	162,970			
N/A		BCHC Insurance & Legal Reserve	-			
Winter Control Reserve	643,572	Transportation & Environmental Services - Winter Control Reserve	643,572			
Workers Safety Insurance	3,025,594	WSIB Reserve Fund	3,025,594			
Working Fund	2,051,716	Working Capital Reserve Fund	2,051,716			
Other Reserves & Reserve Funds:						
Development charges	-	Development Charges	-			
N/A	-	Operating Project Carryovers Reserve	-			
Inventory Reserve	250,000	Inventory Reserve	250,000			
		42,625,431				

42,625,431 42,625,431

Appendix 2:

The table below summarizes the consolidated reserves including their balances at December 31, 2023 and projected balances at December 31, 2024.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding	
Capital Reserves	Capital Reserves & Reserve Funds:							
Brucelea Haven LTC - Capital Reserve	147,747	179,747		To accumulate funds to assist in financing future capital requirements deemed necessary within the Brucelea Haven LTC department.	Min: 15% of Current Replacement Value (\$177,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of office furniture and equipment, appliances, medical equipment.	
Corporate Services - Capital Reserve	169,000	102,449		To accumulate funds to assist in financing future capital requirements deemed necessary within the Corporate Services department.	Min: 15% of Current Replacement Value (\$57,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of corporate vehicle, office furniture and equipment.	
Gateway Haven LTC - Capital Reserve	121,222	91,222		To accumulate funds to assist in financing future capital requirements deemed necessary within the Gateway Haven LTC department.	Min: 15% of Current Replacement Value (\$100,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of office furniture and equipment, appliances, medical equipment.	
Human Resources - Capital Reserve	229,603	215,381		To accumulate funds to assist in financing future capital requirements deemed necessary within the Human Resources department.	Min: 15% of Current Replacement Value (\$16,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of office furniture and equipment, computer software.	

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Information Technology - IT Capital Reserve	1,157,542	1,047,282		To accumulate funds to assist in financing future information technology capital requirements deemed necessary within all County departments.	Min: 18% of Current Replacement Value (\$887,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of hardware, software, networks, and other information technology capital.
Library - Capital Reserve	166,336	142,602		To accumulate funds to assist in financing future capital requirements deemed necessary within the Library department.	Min: 15% of Current Replacement Value (\$435,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of software, library vehicles, office furniture and equipment.
Museum - Capital Reserve	28,479	36,479		To accumulate funds to assist in financing future capital requirements deemed necessary within the Museum department.	Min: 15% of Current Replacement Value (\$109,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of museum vehicles, office furniture and equipment.
Transportation & Environmental Services - Other Capital Reserve	303,207	156,055		To accumulate funds to assist in financing future capital requirements deemed necessary within the Transportation & Environmental Services department.	Min: 15% of Current Replacement Value (\$70,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of office furniture & equipment, computer hardware & software, and other operational equipment.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Transportation Services - Roads, Bridges, Culverts, and Traffic Control Capital Reserve	7,416,747	4,032,426		To accumulate funds to assist in financing future roads, bridges, culverts, and traffic control capital requirements deemed necessary within the Transportation Services division.	Min: 3% of Current Replacement Value (\$18,552,000)	Budget transfers and proceeds on sale of capital assets.	Roads, Bridges, Culverts and Traffic Control capital projects.
Environmental Services - Capital Reserve	16,294	24,294		To accumulate funds to assist in financing future capital requirements deemed necessary within the Environmental Services division.	Min: 4% of Current Replacement Value (\$39,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of operational equipment.
Housing Facilities - Capital Reserve	5,393,276	4,086,613		To accumulate funds to assist in financing future capital requirements deemed necessary within the Social Housing division.	Min: 4% of Current Replacement Value (\$4,471,000)	Budget transfers and proceeds on sale of capital assets.	Capital improvements to existing facility or replacement of existing building components, Office furniture and equipment.
Information Technology - Capital Reserve	46,118	51,118		To accumulate funds to assist in financing future capital requirements deemed necessary within the Information Technology department.	Min: 15% of Current Replacement Value (\$5,000)	Budget transfers and proceeds on sale of capital assets.	Replacement IT department specific Capital including vehicle, equipment, furniture.
Planning & Development - Capital Reserve	12,470	12,470		To accumulate funds to assist in financing future capital requirements deemed necessary within the Planning & Development department.	Min: 15% of Current Replacement Value (\$6,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of office furniture and equipment.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Paramedic Services - Capital Reserve	1,677,016	1,009,351		To accumulate funds to assist in financing future capital requirements deemed necessary within the Paramedic Services department.	Min: 15% of Current Replacement Value (\$368,000)	Budget transfers and proceeds on sale of capital assets.	Acquisition and replacement of capital such as: office furniture and equipment, emergency vehicles and ambulances, operating machinery, medical equipment, public access defibrillators, emergency management trailer, and radios.
Transportation & Environmental Services - Fleet Capital Reserve	993,205	661,205		To accumulate funds to assist in financing future capital fleet requirements deemed necessary within the Transportation & Environmental Services department.	Min: 15% of Current Replacement Value (\$1,226,000)	Budget transfers, proceeds on sale of capital assets. and year-end surplus from the 9 fund.	Acquisition and replacement of vehicles and operating machinery.
Brucelea Haven LTC – Facilities Reserve	441,544	419,105		To accumulate funds to assist in financing future facilities requirements deemed necessary within the Brucelea Haven LTC department.	Min: 4% of Current Replacement Value (\$1,326,000)	Budget transfers and proceeds on sale of capital assets.	Capital improvements to existing facilities or replacement of existing building components.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Gateway Haven LTC – Facilities Reserve	824,465	508,486		To accumulate funds to assist in financing future facilities requirements deemed necessary within the Gateway Haven LTC department.	Min: 4% of Current Replacement Value (\$1,058,000)	Budget transfers and proceeds on sale of capital assets.	Capital improvements to existing facilities or replacement of existing building components.
Museum – Facilities Reserve	170,439	171,239		To accumulate funds to assist in financing future facilities requirements deemed necessary within the Museum department.	Min: 4% of Current Replacement Value (\$960,000)	Budget transfers and proceeds on sale of capital assets.	Capital improvements to existing facilities or replacement of existing building components.
Non- Departmental - Facilities Reserve	2,145,287	1,878,380		To accumulate funds to assist in financing future facilities requirements deemed necessary within the Non-Departmental department.	Min: 4% of Current Replacement Value (\$1,360,000)	Budget transfers and proceeds on sale of capital assets.	Capital improvements to existing facilities or replacement of existing building components.
Transportation & Environmental Services - Facilities Reserve	545,354	174,176		To accumulate funds to assist in financing future facilities requirements deemed necessary within the Transportation & Environmental Services department.	Min: 4% of Current Replacement Value (\$749,000)	Budget transfers and proceeds on sale of capital assets.	Capital improvements to existing facilities or replacement of existing building components.
Human Services - CMHC Gary St Replacement Reserve	52,430	70,930		To maintain a replacement reserve account for 529 Gary St Kincardine as required per CMHC loan terms.	Min: 4% of Current Replacement Value (\$444,000)	Budget transfers and proceeds on sale of capital assets.	Capital repair and replacement costs at 529 Gary St Kincardine, as approved by CMHC guidelines.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Departmental Sp	ecific Reserve	s & Reserve F	unds:				
Brucelea Haven LTC - McIntosh Estate Donation Reserve	3,604	3,604		To hold unspent donation received from McIntosh Estate for the purpose of purchasing furnishings for Brucelea Haven LTC home.	N/A	2008 Donation received from McIntosh Estate	To be used towards purchasing furnishings for the home.
Gordon Henry Amrell Trust Reserve	202,106	202,106		To hold unspent donation received from Amrell Estate for the general purpose of Brucelea Haven LTC home.	N/A	Gordon Henry Amrell Estate donation	General purpose expenditures for Brucelea Haven Long Term Care Home
Brucelea Haven LTC - Department Donations Reserve	124,919	132,419		To accumulate unspent funds received by donation to support the increased comfort, safety, and social life of the residents of Brucelea Haven Long Term Care Home.	N/A	Unspent in-year general donations from individuals and organizations.	Expenditures for the betterment of the residents of Brucelea Haven Long Term Care Home, including staff training and resident activities.
Office of the CAO - Departmental Reserve	200,209	48,077		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Office of the CAO department.	\$150,000 - \$200,000	Budget transfers.	Update of County Strategic Plan, Records Management, Real Estate Expenses, and Other Strategic Initiatives

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Corporate Services - Departmental Reserve	45,091	3,119		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Corporate Services department.	\$50,000	Budget transfers.	Update of Asset Management Plan, Replacement of Financial Software, and Other Initiatives
Employment Services – Performance Based Funds Reserve				To fund strategic investments for the transformation of employment services across Bruce, Grey, Huron, Perth, per the consortium agreement.	N/A	Ministry funding for Employment Services Performance Based Funds.	Programming to help people secure employment.
Gateway Haven LTC - Department Donations Reserve	74,477	74,477		To accumulate unspent funds received by donation to support the increased comfort, safety, and social life of the residents of Gateway Haven Long Term Care Home.	N/A	Unspent in-year general donations from individuals and organizations.	Expenditures for the betterment of the residents of Gateway Haven Long Term Care Home, including staff training and resident activities.
Human Resources - Departmental Reserve	124,596	70,318		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Human Resources department.	\$25,000 - \$50,000	Budget transfers.	Recruitment costs, strategic plans, job evaluation, pay equity, project work opportunities, legal and consulting costs

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Human Resources - Employee Wellness Reserve	2,639	2,639		To accumulate funds to help absorb the cost of one-time Employee Wellness related expenditures as deemed necessary within the Human Resources department.	\$5,000 - \$25,000	Budget transfers and year end unspent funds earmarked for the employee wellness program up to target maximum.	Employee Wellness related expenditures
Human Services - Affordable Housing Program- Home Repair Revolving Reserve	116,032	13,100		To provide a revolving fund for the purpose of Home Repair Funding.	N/A	Initial funds received from the province for Home Repair subsidy. Annual Year End transfer for revolving funds earmarked for this purpose	Funds must be used for Home Repairs.
Human Services - Affordable Housing Program - Creation of New Units Reserve Fund	1,844,425	2,374,959	2024 -XXX	To accumulate funds to help absorb one-time costs related to New Unit Affordable Housing Options as deemed necessary within the Human Services department.	N/A	Budget transfers.	Specific undertakings related to creating new unit affordable housing options.
Human Services - Departmental Reserve	282,498	279,146		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Human Services department.	N/A	Budget transfers, and annual surplus from Children's Activity Assistance Program.	Specific undertakings related to the delivery of Human Services and programs as deemed appropriate by the Director.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Human Services - Affordable Housing Program- New Home Owners Program Reserve Fund	264,287	264,287	2024 -XXX	To provide a revolving fund for the purpose of New Home Ownership.	N/A	Initial funds received from the province for New Home Ownership subsidy. Annual Year End transfer for revolving funds earmarked for this purpose.	Funds must be used for New Home Ownership.
Information Technology - Departmental Reserve	300,000	300,000		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Information Technology department.	20% of Total Annual Subscription Costs plus known projects (\$422,000)	Budget transfers and annual subscription surpluses up to the reserve target.	One-time projects and unexpected increases to subscription costs.
Library - Departmental Reserve	485,432	488,409		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Library department.	\$100,000	Budget transfers and annual net surplus from sale of used library books.	Library strategic plan, literacy program, operating materials, non-TCA equipment/furnitur e, and other program related expenditures.
Library - Department Donations Reserve	109,254	109,254		To accumulate unspent funds received by donation to support the operations of the Bruce County Public Library.	N/A	Unspent in-year general donations from individuals and organizations.	Operating materials, capital book purchases.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Library - Southampton Branch Reserve Fund	92,528	92,528	3346	To accumulate unspent funds received by donation to support the operations of the Bruce County Public Library - Southampton Branch.	N/A	Donation received from the Estate of Alda K. Griffiths, in accordance with the provisions contained in her Last Will and Testament.	Must be spent on the Southampton Library Branch on the recommendation of the Bruce County Public Library Board and the approval of Council.
Reserve Fund in Memory of Dorrell Young	92,500	87,634	2017 -076	To accumulate unspent funds received by donation in memory of Dorrell Young to help provide Christmas gifts to children of households receiving services of the Human Services department.	N/A	Unspent in-year general donations from individuals and organizations.	Christmas gifts for underprivileged children that are members of households receiving services of the department.
Museum - First Nations Exhibit Reserve	6,042	531		To accumulate funds for the purpose of the Museum First Nations Exhibit.	N/A	Grants, donations, and budget transfers.	Must be used for the purpose of the Museum First Nations Exhibit.
Museum - Departmental Reserve	14,471	19,471		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Museum department.	\$50,000	Budget transfers and Monies generated from the sale of de- accessioned Museum Artifacts.	Acquiring artifacts, archives expenditures, software and website development, marketing plans and other one-time expenditures.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Museum - Expansion Reserve Fund	86,024	43,437	2024 -XXX	To accumulate funds to assist in financing the Museum Community Wing.	\$2,200,000	Budget transfers, revenue from capital fees, fundraising events.	Used for proposed expansion of Museum.
Museum - Department Donations Reserve	7,914	15,414		To accumulate unspent funds received by donation to support the operations of the Bruce County Museum & Cultural Centre.	N/A	Unspent in-year general donations from individuals and organizations.	Operating or capital purchases for the Bruce County Museum & Cultural Centre.
Museum - Shilling Reserve Fund	26,205.98	26,205.98	2014 -050	To hold unspent money received from the Estates of Jack & Dorothy Shilling.	N/A	Money received from the Estates of Jack & Dorothy Shilling.	Must be expended on the recommendations of the Bruce County Museum & Cultural Centre, and on the approval of Bruce County Council.
Planning - Legal Reserve	5,270	5,270		To accumulate funds to help absorb the cost of one-time legal expenditures within the Planning division.	\$100,000 (Self Insured Retention)	Budget transfers and year end surplus from Planning Legal budget.	Legal appeals related to County Official Plan or Land Use Planning Act.
Economic Development - Spruce the Bruce Reserve Fund	37,283	3,090	2022 -102	To ensure continued provision of Spruce the Bruce program services.	N/A	Budgeted Spruce the Bruce program funds that are unspent at the end of each fiscal year.	Support local businesses, municipalities, and community partners in the County through the Spruce the Bruce Program.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Planning - Departmental Reserve	203,813	52,484		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Planning division.	\$100,000	Budget transfers and year end surplus from Planning Official Plan budget	Growth Management Study Updates, Official Plan Updates, GIS Software, and other Emerging Issues
Economic Development - Departmental Reserve	219,970	204,970		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Economic Development division.	\$100,000	Budget transfers and year end surplus from county contribution for partially funded grants.	Website Updates, Branding, Cost- Share Grants, and other Emerging Issues
Paramedic Services - Departmental Reserve	836,320	526,625		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Paramedic Services department.	5% of operating budget (\$834,000)	Budget transfers.	Delay in funding for staffing, strategic plan study, vehicle repairs/replacemen ts,
Transportation Services - Departmental Reserve	405,439	349,415		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Transportation Services division.	\$250,000	Budget transfers/year end operating surplus	Undertake one- time studies and/or updates to master plans and/or updates to other studies within the Department

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Transportation & Environmental Services - Municipal Drainage Reserve	285,558	126,087		To accumulate funds to assist in financing future municipal drainage expenditures.	\$150,000	Budget transfers.	Specific undertakings related to drainage
Waste Management Future Planning Reserve Fund	1,056,894	1,036,102	2016 -033	To accumulate funds to help smooth tax rate impacts of one-time costs related to future waste management planning requirements.	\$500,000	Budget transfers.	Must be used for the purposes of waste management planning requirements.
Environmental Services - Departmental Reserve	588,762	390,062		To accumulate funds to help smooth tax rate impacts of one-time items and other specific undertakings deemed necessary within the Environmental Services division.	\$250,000	Budget transfers and annual transfers of surplus created from the sale of forest products.	Must be used for environmental operational initiatives within the Forestry, Trails, or Waste programming.
Transportation & Environmental Services - County Reforestation Reserve Fund	61,108	61,108	3167	To accumulate funds to help smooth tax rate impacts of one-time acquisitions of County Forest Property.	N/A	Budget transfers and funds received from the Ministry of Natural Resources in 1990.	Must be used for the purpose of acquiring County Forest property.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Health Care Reserve Fund	-	100,000	3710	To provide a fund out of which to make Capital Grants to hospitals and provide funding for Physician Recruitment Sessions.	\$250,000 to \$750,000	Budget transfers.	Capital Grants to hospitals and grants to finance Physician Recruitment Sessions as directed by County Council from time to time.
Government Fun	ded Reserves	& Reserve Fur	nds:				
Non- Departmental - Government Funded Reserves	1,260,628	412,319		To accumulate unspent government funding to offset future year budgets.	N/A	Various general government funding sources. (i.e. Safe Restart, Municipal Modernization)	Eligible expenditures as per related funding agreements.
Canada Community Building Fund (former Federal Gas Tax Reserve Fund)	154,727	154,727		To accumulate unspent Canada Community Building Fund money and accrued interest.	N/A	Year-end unspent funds received from the Association of Municipalities of Ontario (AMO) on behalf of the Federal Government.	Eligible projects as per Canada Community Building Fund Agreement.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Stabilization Res	erves & Reser	ve Funds:					
Tax Stabilization Reserve	4,469,433	3,054,433		To accumulate funds to help smooth tax rate impacts of one-time items and other unplanned or emergency situations within all departments of the County.	Suggested minimum Balance of 3% of corporate levy (\$2,000,000), target balance of 6% (\$4.000.000), maximum 12% (\$8,000,000)	Budget transfers and year-end surplus.	Extraordinary and unforeseen expense requirements, one-time expenses, revenue shortfalls.
Non Profit Housing Providers Subsidy Reserve	343,340	278,840		To accumulate funds to offset budget fluctuations in Non-Profit Housing Providers subsidies.	N/A	Budget transfers and annual year end surplus.	Non-profit Housing Providers subsidies.
County Insurance & Legal Reserve	162,970	97,970		To help mitigate significant increases in tax rates due to large insurance premium increases, and to fund onetime and/or unbudgeted claims and deductibles.	\$150,000 - \$300,000	Budget transfers and year end surplus from Corporate Services net insurance & legal budget.	County insurance & legal related expenditures and claims.
BCHC Insurance & Legal Reserve				To help mitigate significant increases in tax rates due to large insurance premium increases, and to fund onetime and/or unbudgeted claims and deductibles.	\$75,000 - \$150,000	Budget transfers and year end surplus from net insurance & legal budget.	BCHC insurance & legal related expenditures and claims.
Transportation & Environmental Services - Winter Control Reserve	643,572	743,572		To offset the impact of volatile operating expenditures resulting from extreme winter weather conditions.	\$500,000 - \$750,000	Year-end surplus (up to the max target balance)	Winter Maintenance expenditures on County Roads in the event of deficiency in the budget.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
WSIB Reserve Fund	3,025,594	2,172,425	3986	To fund the County's Health and Safety Program with an aim of reducing WSIB claims, as well as paying for the costs of any WSIB claims.	80% - 120% of Actuarial Liability (\$3,539,000 - \$5,308,000)	Transfers from operating budget. Funded through premiums charged to departments salary budgets.	Covers the cost of the annual Health and Safety Budget, all WSIB claim costs, and Indemnity insurance. Funds equipment costs related to modified work.
Working Capital Reserve Fund	2,051,716	2,095,967	1739	To provide short-term financing of the County's operations to ensure the ability to meet current liabilities prior to the receipt of tax levies from local municipalities and other revenues.	Equivalent of one month of annual levy (\$5,600,000)	Budget transfers.	Support ongoing financial operations and cash flows.
Other Reserves &	Reserve Fun	ds:					
Development Charges	-	2,389,164		To provide financing for growth related capital projects undertaken by the County in accordance with the Development Charges Act.	As per Development Charges Background Study.	Development Charges revenue.	Growth related capital projects as per the County's Development Charges Background Study and By-law.
Operating Project Carryovers Reserve				To hold surpluses from operating projects not completed during the year that are carried over to next year's budget.	N/A	Year-end surplus from incomplete operating projects.	Operating project carryovers.

Reserve Name	Dec 31, 2023 Actual	Dec 31, 2024 Projected	By- Law	Purpose	Target Balance	Typical Sources of Funding	Typical Uses of Funding
Inventory Reserve	250,000	250,000					
Interest Reserve to be Allocated	-	800,000					

42,625,431 35,026,774

\$49,815,000 -\$58,654,000